

Message Text

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PAGE 01 MONTRE 01687 210313Z

70

ACTION IO-14

INFO OCT-01 EUR-25 NEA-10 ADP-00 INRE-00 NSCE-00 SSO-00

USIE-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 CAB-09

COME-00 EB-11 FAA-00 DOTE-00 SCA-01 FBIE-00 USSS-00

OMB-01 SY-10 AF-10 ARA-16 EA-11 JUSE-00 AID-20 TRSE-00

RSR-01 /193 W

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O P 210045Z AUG 73

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC NIACT IMMEDIATE 3727

INFO USMISSION USUN NEW YORK PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY TEL AVIV PRIORITY

C O N F I D E N T I A L MONTREAL 1687

E. O. 11652: GDS

TAGS: ETRN, ICAO

SUBJ: ICAO CONSIDERATION OF LEBANESE COMPLAINT

1. TEXT OF RESOLUTION VOTED BY ICAO COUNCIL LATE AFTERNOON
AUGUST 20 STATEMENT BY US DEL AND REPORT COUNCIL DISCUSSION BEING
SENT BY SEPTELS.

2. WOULD LIKE TO UNDERScore THAT RESOLUTION AS FINALLY VOTED
SATISFIED TWO ESSENTIAL POINTS CONTAINED PARA THREE STATE 164681--
DELETION OF PHRASE "PREMEDITATED AGGRESSION" AND SUBSTITUTION
OF WORD "ACTIONS" IN SECOND PREAMBULAR PARA, AND DELETION OF
WORD "STRONGLY" FROM FIRST OPERATIVE PARA. IN ADDITION WE GOT
LEBANESE TO AGREE TO DELETION OF FOLLOWING OBJECTIONABLE
LANGUAGE FROM PREAMBULAR PARAS--PHRASE "IN A FLAGRANT MANNER"
(AFTER "VIOLATED LEBANESE AIRSPACE") FROM SECOND PREAMBULAR
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PAGE 02 MONTRE 01687 210313Z

PARA, AND WORDS "FLAGRANT" AND "ABSOLUTELY AND REPEATEDLY"

FROM FORTH PREAMBULAR PARA.

3. DEADLOCK WHICH WE REACHED WITH LEBANESE AT NOON AUGUST 20 OVER OPERATIVE PARA TWO WAS RESOLVED AS SATISFACTORILY AS POSSIBLE, WE THINK, BY NEW LANGUAGE DRAWN CAREFULLY FROM SECURITY COUNCIL RESOLUTION AND DEVELOPED AT LAST MINUTE FOR INCORPORATION IN FINAL TEXT. LEBANESE WILLINGNESS TO COMPROMISE ON THIS POINT WAS OBVIOUSLY THE RESULT OF ASST SECRETARY SISCO'S INTERVENTION WITH AMBASSADOR KABBINI IN WASHINGTON, WHICH WE BELIEVE AVOIDED EMERGENCE OF SITUATION IN WHICH LEBANESE MIGHT HAVE ABANDONED EFFORT TO OBTAIN UNANIMITY AND GONE FOR A MUCH STRONGER RESOLUTION CONTAINING EXPLICIT CALL FOR SANCTIONS. WE BELIEVE SUCH RESOLUTION WOULD HAVE HAD GOOD CHANCE OF PASSING. (IN STATEMENTS PRIOR TO VOTE LARGE NUMBER OF DELEGATES CALLED RESOLUTION MILD AND SEVERAL EXPRESSED WILLINGNESS TO VOTE FOR STRONGER TEXT.

4. WE MAINTAINED CLOSE CONTACT WITH ISRAELI DEL THROUGHOUT OUR TALKS WITH LEBANESE. AMBASSADOR DORON APPEARED RESIGNED FROM THE FIRST TO A RESOLUTION CONDEMNING ISRAEL BUT WANTED VERY MUCH TO AVOID ANY CALL FOR SANCTIONS. DORON OBVIOUSLY WOULD HAVE PREFERRED TO HAVE MORE NEUTRAL LANGUAGE IN OPERATIONAL PARA THREE, AND PROFESSED DISAPPOINTMENT WITH FINAL PRODUCT, BUT SEEMED TO APPRECIATE VALUE OF MODIFICATIONS USDEL WAS ABLE TO BRING ABOUT IN RESOLUTION AS A WHOLE.

5. LEBANON REP TO ICAO ABOUCHACRA AND UN DEP PREM REP MAHMASSANI (WHO CAME UP FROM NEW YORK FOR THE DEBATE) WERE TOUGHT BUT FRIENDLY NEGOTIATORS. THEY SINCERELY WANTED ACCOMMODATION WITH US AND WERE EVIDENTLY PLEASED WHEN SISCO'S INTERVENTION WITH KABBANI BROUGHT BREAKTHROUGH.
TOPPING

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30 JUN 2005

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